



City of Youngstown, Ohio Fifth Program Year (2014-2015) Consolidated Annual Performance Evaluation Report (CAPER)

July 1, 2014 through June 30, 2015

Executive Summary

This Consolidated Annual Performance and Evaluation Report (CAPER) is an account of the accomplishments of the City of Youngstown in meeting the fourth-year goals of its Five-Year Consolidated Plan FY 2010-2014. The CAPER is produced by the Community Planning and Economic Development (CPED) for review by the citizens of Youngstown and submitted to the U.S. Department of Housing and Urban Development (HUD).

The Department of CPED administered federal resources provided by HUD. For the fifth program year of 2014-15 (July 1, 2014 through June 30, 2015), HUD funding consisted of a Community Development Block Grant (CDBG) of \$3,288,664, a HOME Investment Partnerships Program (HOME) allocation of \$506,308 and an Emergency Solutions Grant (ESG) of \$274,997. The CAPER also describes the use of other funding currently being administered under the Housing and Economic Recovery Act (HERA) and the American Recovery and Reinvestment Act (ARRA). The HERA and ARRA include the Neighborhood Stabilization Program (NSP), and the Neighborhood Stabilization Program 3 (NSP-3).

This CAPER also includes reports generated by the Integrated Disbursement and Information System (IDIS). IDIS is the reporting mechanism HUD utilizes to compile data regarding its grantees and their performance.

The City of Youngstown utilized funds in accordance with its five-year Consolidated Plan that emphasizes the following eleven priorities:

High Priority	Medium Priority
<i>Clearance & Demolition</i>	<i>Acquisition of Real Property</i>
<i>Code Enforcement</i>	<i>Disposition of Real Property</i>
<i>Infrastructure</i>	<i>Clearance of Contaminated Sites</i>
<i>Housing Programs</i>	<i>Public Facilities</i>
	<i>Public Services</i>
	<i>Economic Development</i>
	<i>Planning</i>

These eleven priorities are also to principally serve the needs of very low, low, and moderate-income persons. They are further connected to specific HUD outcomes that include:

- 1) To improve the availability or accessibility of units of service.
- 2) To improve affordability not just of housing but also other services.
- 3) To improve sustainability by promoting viable communities.

The resources, programs, and activities described herein meet various objectives instrumental to the achievement of these outcomes. Highlights of the accomplishments for the report year include:

- * Provided assistance to 6 homeless service providers and the HMIS
- * Provided funding for fire equipment servicing low income areas
- * Assisted in public improvement projects to include:
 - Neighborhood street improvements
 - Downtown enhancement projects
 - Neighborhood vacant lot enhancement projects
- * Provided funding assistance to 5 community centers for youth and elderly programs
- * Provided funding assistance for the City summer park and recreations program
- * Provided funding for City neighborhood code enforcement
- * Assisted in creating 1 new affordable home
- * Funded whole home repairs for 7 owner occupied houses
- * Assisted in the acquisition/rehab and sale of 3 homes to income eligible buyers
- * Provided funding assistance for 3 lead paint abatement projects
- * Provided limited/emergency rehab assistance for 254 low income homeowners

I. Summary of Resources and Distribution of Funds

The Federal funds made available through the CDBG, HOME, HESG and NSP programs for furthering the objectives of the consolidated plan included remaining balances from prior year grant amounts of \$1,296,561, current year grant amounts of \$4,069,969, and program income of \$197,128. All available resources are committed (allocated to a program) and a total of \$4,199,156 was expended towards furthering the objectives. The following chart shows available funding, expenditures and remaining balance for all federal grant programs currently being administered:

Summary of Federal Resources

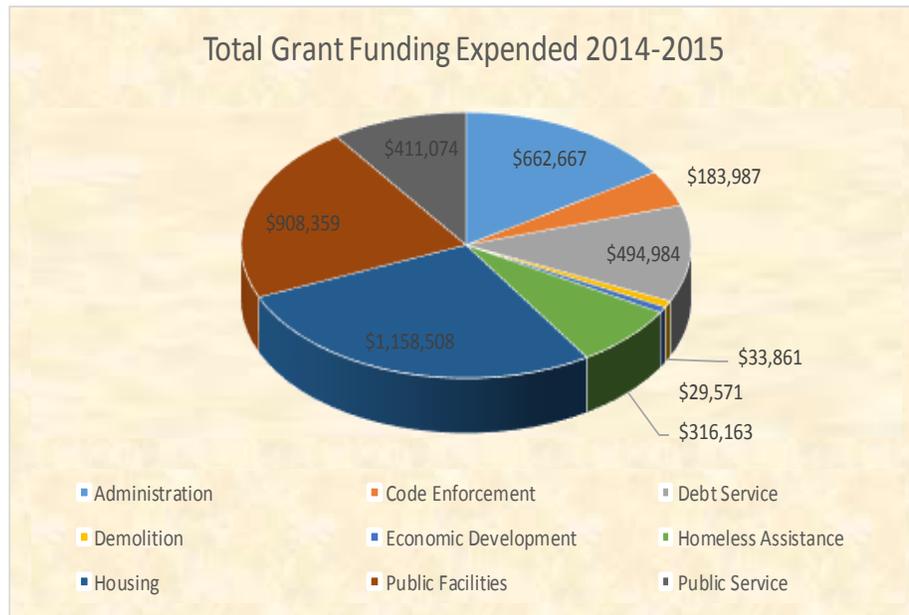
Grant	Prior Year Balance	Grant/Income Amount	Amount Committed	Amount Expended	Remaining Balance
CDBG	\$884,122	\$3,382,486	\$4,266,605	\$3,303,546	\$963,059
HOME	\$256,957	\$552,923	\$809,880	\$540,689	\$269,191
ESG	\$152,606	\$274,997	\$427,603	\$352,045	\$75,558
NSP	\$2,876	\$56,694	\$59,570	\$2,876	\$56,694
Total	\$1,296,561	\$4,267,097	\$5,563,658	\$4,199,156	\$1,364,502

Included in the maps appendix are maps showing areas of low-income and minority concentration. Expenditures were concentrated in census tracts that have a high percentage of low-income and minority population as depicted on the maps.

II. General CAPER Narratives

A. Assessment of the Five-Year Goals and Objectives

- a. The accomplishments in relation to the overall goals and objectives for the reporting period are on track in all program categories. More details on the goals and outcomes can be found in HUD Tables that are attached in the table appendix.
- b. Overall spending of the four federal grants administered during the current fiscal year was \$4,199,156. A total of 66.3% of spending went to further high priority needs and 7.9% went to medium priorities. The remaining funding was for overall grant administration costs and repayment of HUD Section 108 loans. A break-down of the spending is shown in the FY2014-2015 Federal Grant Spending Chart.



- c. Annual program goals were met in all program activities. Overall 28% of the funding went to housing programs, 22% went to public improvement projects and 6% was expended on blight removal and code enforcement activities. Providing safe, decent and affordable housing while stabilizing neighborhoods remains a primary objective of program spending.

B. Affirmatively Furthering Fair Housing

- a. The City of Youngstown conducts a fair housing program that is administered within the city's Human Relations Commission.
- b. The identified impediments to fair housing choices are outlined in the 2013 Analysis of Fair Housing that was completed September 2013 in concert with the North East Ohio Sustainable Communities Consortium (NEOSCC). The analysis included assembling and reviewing US Census, BLS, HMDA, CRA, prior complaint and a public input/survey of Youngstown specific data. The review and input of information identified the following private and public sector impediments to fair housing:

Youngstown 2013 Fair Housing Impediments

Private Sector	Group Most Affected	Priority
1 Denial of available housing units in the rental markets	Black & Hispanic	H
2 Discriminatory terms, conditions, privileges, or facilities relating to rental	All	H
3 Failure to make reasonable accommodations or modifications	Disabled	H
4 Steering activities in the rental markets	Black & Hispanic	L
5 Preferences stated in advertisements for rental housing	All	L
6 Denial of availability of housing in the home purchase markets	Black & Hispanic	L
7 Steering activities in home sales markets	Black & Hispanic	M
8 Denial of home purchase loans	Black & Hispanic	M
9 Predatory lending in the home purchase market	Black & Hispanic	M
10 Failure to comply with accessibility requirements in construction of housing units	Disabled	L
Public Sector		
1 Lack of sufficient fair housing policies or practices by several units of local Government	All	L
2 Lack of sufficient fair housing outreach and education efforts	All	M
3 Some land use and planning decisions and operational practices resulting in unequal access	All	M
4 Policies and practices used decades ago resulted in segregation of minority populations	All	M
5 Decisions regarding definitions of "family," "dwelling unit," and related terms	Disabled	L
6 Lack of inclusionary policies	All	M

c. Actions taken to overcome the effects of impediments identified included:

- Provided a 24 hour housing and discrimination complaint phone line.
- Provided 21 families with technical assistance in seeking housing.
- Investigated and resolved four housing discrimination complaints.
- Conducted four public, fair housing workshops.

C. Affordable Housing

Progress in meeting specific affordable housing objectives include funding provided by CDBG, HOME and NSP.

- a. A comparison of proposed numeric goals established in the consolidated plan and annual action plan shows the number of extremely low income, low income, and moderate income renter and owner households proposed and actually assisted during the reporting period. The City and its housing partners have reached 204% of the goal through the Fifth year.
- b. The number of households served meeting the Section 215 requirements of affordable housing are as follows:

	% MFI	Need	Goal	1 st Yr	2 nd Yr	3 rd Yr	4 th Yr	5 th Yr	%
Renter	0-30%	2872	50	7	0	5	100	0	224%
	31-50%	1364	50	2	4	1	2	0	18%
	51-80%	501	20	0	1	2	0	0	15%
Owner	0-30%	1611	100	91	36	41	70	20	258%
	31-50%	1108	50	82	25	15	85	37	488%
	51-80%	870	50	2	11	3	6	5	54%
Special Needs	2921	200	101	15	19	61	15	106%	
TOTAL 215	11247	320	184	77	67	293	62	204%	

- c. Efforts to address worst case needs of low-income renters with severe cost burden, in substandard housing, or about to become involuntarily displaced, involved the emergency repair program. A total of 161 households received emergency repair assistance during the report year.
- d. A priority is assigned to individuals and households that are extremely low-income and/or the frail and elderly. These efforts are also intended to address the accessibility needs of persons with disabilities.

D. Continuum of Care

- a. Youngstown’s strategy for helping extremely low- and low-income individuals and families who are at imminent risk of becoming homeless is to provide services in place through rental and utility assistance through Catholic Charities, housing repair through Interfaith Home Maintenance, health care, food and clothing programs, counseling services and information referral services provided by various other agencies when necessary.
- b. Actions taken to implement a continuum of care strategy for homeless included providing assistance to agencies that offer homeless prevention services, emergency shelter, transitional housing and permanent supportive housing during the year.
- c. Actions taken to prevent homelessness and to help homeless persons make the transition to permanent housing and independent living included supporting agencies that offer a range of referral, housing and supportive homeless services.
- d. A total of \$2,213,411 additional Federal resources were applied for and obtained by the CoC from the Homeless SuperNOFA. The following programs and amounts were awarded:

OH-504 Youngstown/Mahoning CoC Applicant	Program	Amount
Homeless Solutions SRO	SHPR	\$ 255,823
HMIS - YSU	SHPR	\$ 149,090
SPC - Mahoning County Mental Health	SHPR	\$ 79,697
A House of Blessing - Beatitude House	SHPR	\$ 72,608
Beatitude House - Permanent Supportive Housing	SHPR	\$ 140,005
Beatitude House - Permanent Supportive Housing 2	SHPR	\$ 216,227
COACH - Catholic Charities Regional Agency	S+CR	\$ 52,926
HALO - Catholic Charities Regional Agency	SHPR	\$ 18,207
Homeless Outreach Nurse - Yo Health Dept	SHPR	\$ 53,125
Homestead House - Meridian Community Care	SHPR	\$ 10,795
Passages - Meridian Community Care	SHPR	\$ 115,458
Phoenix Court - Meridian Community Care	SHPR	\$ 129,228
Project Safe - Meridian Community Care	SHPR	\$ 139,392
Safe Haven - Turning Point Counseling	SHPR	\$ 46,428
SRO II - Meridian Community Care	S+CR	\$ 84,266
Vocational Services - Goodwill Industries	SHPR	\$ 73,436
William G Bodnar Home - Meridian Community Care	SHPR	\$ 36,630
YWCA Permanent Housing for Families	SHPR	\$ 109,658
Project Independence - YWCA	SHPR	\$ 92,933
YWCA Scattered Site 1	SHPR	\$ 142,006
YWCA Scattered Site 2	SHPR	\$ 58,177
YWCA Scattered Site 3	SHPR	\$ 137,296
Total		\$ 2,213,411

E. Other Actions

Other actions taken as described in its consolidated plan and annual action plans, included:

- a. Reviewed various public services agencies to address and reduce obstacles to meeting underserved needs.
- b. Provided funding to CHDO and non-profit housing developers to foster and maintain affordable housing.
- c. Coordinated a housing network that meets quarterly to help eliminate barriers to affordable housing.
- d. Reviewed the institutional structure within the community to assist in overcoming the gaps in services and enhance coordination.
- e. Worked closely with the Youngstown Metropolitan Housing Authority (YMHA) to improve public housing and resident initiatives.
- f. Partnered with the Mahoning County LEAD program to evaluate and reduce lead-based paint hazards.
- g. Ensured compliance with program and comprehensive planning requirements by providing certificates of consistency to programs furthering the plans objectives.
- h. Increased economic opportunities to reduce the number of persons living below the poverty level.

F. Leveraging Resources

- a. Progress in obtaining other public and private resources to address needs identified in the plan were achieved by the following amounts:

	<i>Grant Amount /</i>	<i>Amount Leveraged /</i>	<i>Total</i>
CDBG	\$3,288,664	\$ 6,225,879	\$ 9,610,926
HOME	\$ 506,308	\$ 278,425	\$ 782,552
ESG	\$ 274,997	\$ 2,213,411	\$ 2,457,035
Total	\$ 4,069,969	\$ 8,717,715	\$12,850,513

- b. Other Federal resources from HUD were used to leverage public housing investments by YMHA for the Village at Arlington project.

G. Citizen Comment

A draft of the 5th year CAPER was available for public review and comment from August 28, 2015 through September 29, 2015. Public notice was provided by notice published in *The Vindicator* newspaper August 28 and 29, 2015. A draft was sent via email to YMHA, the Urban League, and other area agencies. The draft was also posted on the City of Youngstown website www.cityofyoungstownoh.com for the same 30 day period. Any public comments received during the comment period are attached.

H. Self-Evaluation

a. Programs funded through CDBG, ESG, and HOME had a positive effect on lessening neighborhood and community problems. The City is thoughtful in its decision of choosing sub-recipients to carry out its Consolidated Plan's projects. This helps to ensure that those most in need of services are the beneficiaries.

b. The majority of programs and activities are on target as funds have been expended in a timely manner, intended beneficiaries have been served, and Consolidated Plan priority needs and specific objectives have been met. The City's efforts in engaging the community in establishing long-term goals is helping to make the community's vision a reality.

- c. The City's CDBG, ESG, and HOME-funded activities met HUD's objective of providing decent housing, a suitable living environment, and expanded economic opportunities principally for low and moderate-income persons through:

- Housing activities including complete single-family housing rehabilitation for very low to moderate income homeowners, specifically targeting the elderly and handicapped; limited repair rehabilitation for low to moderate income homeowners; and minor emergency repairs for the very low income homeowners.
- Infrastructure projects, which included, street, sidewalk, and neighborhood enhancements in low-moderate income areas.
- Vacant lot reclamation (community gardens, green space)
- Public facilities such as parks, health facilities, and asbestos removal.
- Public services that included fair housing, code enforcement, demolition, substance abuse services, employment, and health care.
- Youth after school and summer programs and services.
- Homeless assistance projects which include emergency shelters and transitional housing.

d. In 2009 Youngstown funded a community loan fund activity through the Youngstown Neighborhood Development Corporation (YNDC). The program is a partnership with the City of Youngstown, Ohio Housing Finance Agency, PNC Bank, Home Savings and Loan and the Wean Foundation and is designed to offer home mortgage loans for families that are denied conventional mortgages but are able to meet the programs credit standards. The program assisted 13 families in acquiring a home since the program began.

e. This year's activities greatly impacted the specific needs of some of the City's poorest population. Data shows that CDBG, ESG, and HOME funds have been used to assist low and moderate-income residents in housing, making improvements to the neighborhoods where they live, and increasing access to public services.

f. Possibilities of home ownership continue to be hampered by local bank credit tightening as well as an overall weak housing market.

g. The five year accomplishments have met the goals established (See the Five Year Outcome Performance Measurements on page 22 of this report).

I. Monitoring

1. The City of Youngstown, CPED monitors each of its CDBG, HOME, and ESG activities for federal and contract compliance on an on-going basis, with technical assistance provided as needed. Subrecipient monitoring includes:

- A risk assessment review at the start of each activity
- Yearly on-site monitoring
- Quarterly desk monitoring and at the completion of each activity
- Bi-annual monitoring review conducted by an outside accountant firm
- Compliance department review of all requests for reimbursement
- An assessment of subrecipient staff qualifications

2. Our sub-recipient monitoring revealed concerns such as timeliness and accuracy, which can be easily corrected. Other findings related to records, written policies, and reporting have also been addressed and corrected.

Improvements implemented during the past year include more thorough training of new staff on the federal rules and guidelines, continued development of a comprehensive monitoring process with associated monitoring forms, as well as enhanced on-going training that is offered to sub-recipients.

The technical assistance provided to sub-recipients ensures that they understand rules, regulations, and requirements of the program. The compliance department's review of individual organization's technical assistance needs assists our agency in determining the risk level associated with the each program.

On-site monitoring is performed at least one time per year and includes a review of the following:

- Compliance with contractual requirements
- Progress toward stated goals and timely reports to indicate such movement

- Timely use of funds
- Financial accounting procedures, documentation, record keeping and file maintenance methods
- Compliance with all appropriate federal guidelines, rules, and regulations

Relative to on-site and remote monitoring, it is important to note that evaluations of a subrecipient agency not only exposes negative concerns and/or findings, but often reveals extraordinary accomplishments and program effectiveness. Youngstown Neighborhood Development Corporation and Interfaith Home Maintenance Services, Inc. for example have been extremely successful in improving neighborhoods and residents' quality of life through housing rehabilitation projects. Both of these agencies utilize funding in a timely manner, consistently communicate with CPED, and assure effective management through the use of CDBG best practices.

Program Narratives

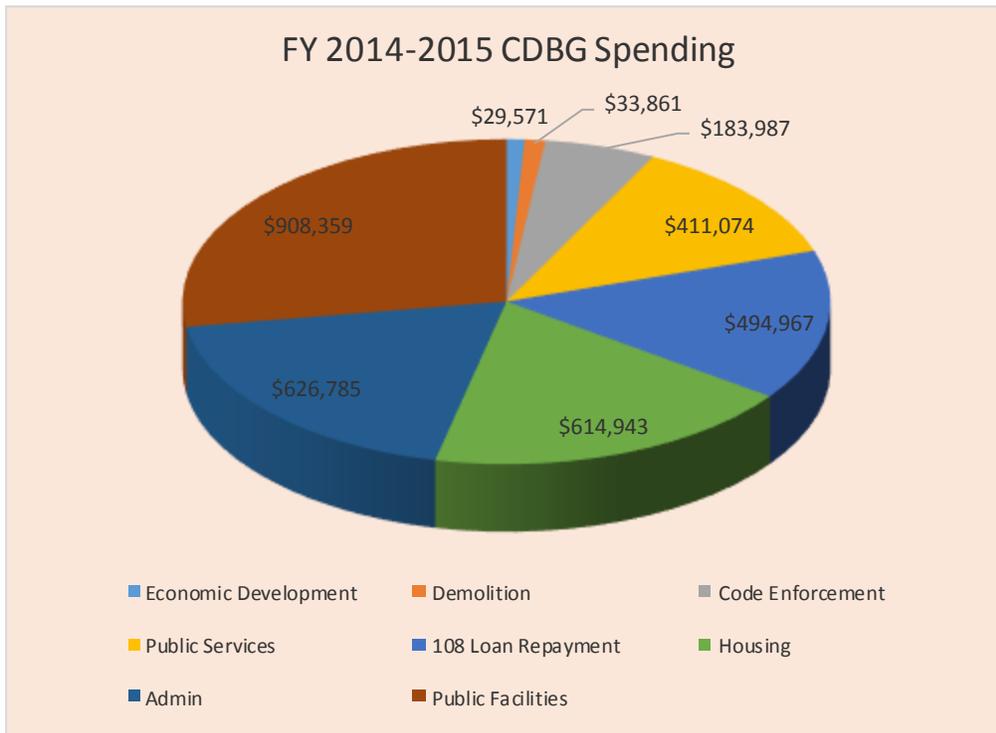
The following pages provide a narrative of the CDBG, HOME and ESG consolidated plan programs.

III. CDBG Program

Assessment of Relationship of CDBG funds to Goals and Objectives

- a. The following chart outlines the funding and amount of CDBG funding expended for all activities during the program year:

FY 14-15 Action Plan Program/ Activity	HUD Matrix	Unexpended Bal	New Budget ***Amount	Revisions	Total Available	Expended Amount	% Expended
Admin General	21A	\$ 375,058	\$ 657,725		\$ 1,032,783	\$ 626,785	61%
Admin Housing	15	\$ 51,280.09		\$ (32,987)	\$ 18,293	\$ -	0%
ACTION	05	\$ 10,811			\$ 10,811	\$ 10,811	100%
American Red Cross	05D	\$ 1,871			\$ 1,871	\$ -	0%
Assoc. Neighborhoods	05A/05D	\$ 9,308	\$ 15,000		\$ 24,308	\$ 18,023	74%
Beatitude House	05H	\$ 4,998			\$ 4,998	\$ 4,998	100%
CDA Housing Rehab	14A/14F	\$ 7,243			\$ 7,243	\$ 4,700	65%
Choffin Aqua Phonic	03		\$ 10,000		\$ 10,000	\$ -	0%
City Code Enforcement Program	15	\$ -	\$ 150,000	\$ 66,987	\$ 216,987	\$ 151,000	70%
Cityscape	03K	\$ 17,124	\$ 30,000		\$ 47,124	\$ 46,480	99%
Citywide Street Improvements	03K		\$ 750,000		\$ 750,000	\$ 750,000	100%
Commonwealth	18C	\$ 29,571			\$ 29,571	\$ 29,571	100%
Community Police	05		\$ 200,000		\$ 200,000	\$ -	0%
Continuum of Care Coordinator	05		\$ 15,000		\$ 15,000	\$ 15,000	100%
Debt Service	19F	\$ 17	\$ 494,967		\$ 494,984	\$ 494,967	100%
Demolition	04	\$ 182,416		\$ 93,819	\$ 276,235	\$ 33,861	12%
Ebony Ladies Golf & Youth		\$ 5,000		\$ (5,000)	\$ -	\$ -	0%
Fire Department	03O		\$ 120,000	\$ (34,000)	\$ 86,000	\$ 86,000	100%
Gleaners	03	\$ 2,058			\$ 2,058	\$ -	0%
Hope House Visitation Center	05N	\$ 1,574	\$ 10,000		\$ 11,574	\$ 9,612	83%
Interfaith	14A	\$ 14,931	\$ 175,000	\$ 30,000	\$ 219,931	\$ 219,931	100%
MYCAP	05H	\$ 30,000			\$ 30,000	\$ 30,000	100%
Midlothian Free Health Clinic	05M	\$ 4,090	\$ 30,000		\$ 34,090	\$ 25,416	75%
NE Homeowners Assoc	03K	\$ 7,277	\$ 25,000		\$ 32,277	\$ 25,878	80%
Neighborhood Signs	03K	\$ 585			\$ 585	\$ -	0%
Neil Kennedy Recovery Clinic	05D	\$ 7,814			\$ 7,814	\$ 7,814	100%
OCCHA	05A/05D	\$ 13,691	\$ 15,000		\$ 28,691	\$ 19,736	69%
Park Department Seasonal	05D		\$ 250,000		\$ 250,000	\$ 250,000	100%
Spotlight Performing Arts	18A	\$ 5,000			\$ 5,000	\$ -	0%
Urban League	05J	\$ 40,000		\$ (40,000)	\$ -	\$ -	0%
Youngstown City Schools	05D	\$ 1,744	\$ 15,000		\$ 16,744	\$ 12,788	76%
Youngstown UMADAOP	05D	\$ 11,321			\$ 11,321	\$ 6,875	61%
YNDC	14A/03K/05	\$ 34,340	\$ 325,972	\$ 30,000	\$ 390,312	\$ 390,312	100%
YSU Smarts	05D	\$ 15,000		\$ (15,000)	\$ -	\$ -	0%
CDBG Subtotal:		\$ 884,122	\$ 3,288,664	\$ 93,819	\$ 4,266,605	\$ 3,270,559	77%



b. Progress toward meeting the goals of providing affordable housing using CDBG funds, included:

* Interfaith Home Maintenance provided emergency/limited housing repairs for 122 households. All households were below 30% MFI.

* YNDC assisted 39 home owners with exterior paint and limited repairs. All households were below 60% MFI.

* Mahoning County LEAD Program completed 3 lead abatements. All households were below 80% MFI.

c. All CDBG funds were used for activities that benefited extremely low-income, low-income, and moderate-income persons or areas of high concentration (over 51%) LMI persons.

d. Assessment of efforts in carrying out planned actions

- a. CPED pursued all resources indicated in the Consolidated Plan.
- b. CPED provided certifications of consistency in a fair and impartial manner.
- c. CPED did not hinder Consolidated Plan implementation by action or willful inaction.

e. All funds were used for one of the three National Objectives

- a. No CDBG funds were used for programs not meeting a national objective.
- b. All programs complied with overall benefit certification.

f. No activities that involved acquisition, rehabilitation or demolition of occupied real property involved the need to displace or relocate.

- a. CPED works to minimize the amount of displacement resulting from the CDBG-assisted activities by electing not to fund activities likely to cause displacement.

- b. No steps needed to be taken to identify households, businesses, farms or nonprofit organizations that occupied properties subject to the Uniform Relocation Act or Section 104(d) of the Housing and Community Development Act of 1974, as amended, and were not displaced.
 - c. No steps needed to be taken to ensure the timely issuance of information notices to displaced households, businesses, farms, or nonprofit organizations.
- g. Low/Mod Job Activities – No economic development activities were undertaken where jobs were made available but not taken by low-or moderate-income persons.
 - a. The City requires all businesses receiving any grants or incentives to use the Trumbull Mahoning Columbiana One Stop Agency for first consideration of all job openings to ensure job preference will be given to low/mod persons.
 - b. No permanent jobs were created or retained during this reporting period.
 - c. No jobs claimed as being available to low/mod people requiring special skill, work experience, or education.
- h. Low/Mod Limited Clientele Activities – all activities fell within one of the categories of presumed limited clientele low and moderate income benefit.
- i. Program income received
 - a. The estimated amount of CDBG program income was \$60,000. The City of Youngstown reported receiving program income from CDBG activities in the amount of \$70,164.97. Program income is derived from collection of demolition charges assessed for blight removal. It is difficult to estimate that amount due to it being largely based on the success of collection efforts. All program income is re-appropriated to the demolition/blight removal activity.
 - b. CPED received no return on float-funded activities.
 - c. No other loan repayments were received.
 - d. No income was received from the sale of property.
- j. Prior period adjustments – There where no reimbursements made this reporting period for expenditures made in previous reporting periods that were disallowed.
- k. Loans and other receivables
 - a. There are no outstanding float-funded activities at of the end of the reporting period.
 - b. Mahoning Valley Economic Development Corporation (MVEDC) reports the following outstanding loans within each program:
 - 1. CDRLF 3 loans totaling \$175,000 with \$134,658 outstanding.
 - 2. MBE/WBE Program 8 loans totaling \$145,119 with \$68,485 outstanding.
 - 3. MYMLF 3 loans totaling \$90,000 with \$61,061 outstanding.
 - c. No outstanding loans that were deferred or forgivable are owed as of the end of the reporting period.
 - d. No new loans were made that have gone into default and need to be written off during the reporting period.
 - e. No parcels of property owned by CPED or its subrecipients have been acquired or improved using CDBG funds and available for sale as of the end of the reporting period.

- l. CPED has no Lump sum agreements.
- m. Neighborhood Revitalization Strategies (NRS) – CPED has begun to target code enforcement programs and housing rehab assistance in eight priority neighborhoods.
 - a. Progress for the program year included the development of eight neighborhood action plans that identified the needs for housing rehab assistance, property acquisition, and demolition. All eight neighborhood plans are being implemented with the coordination of City, Community Development Corporations and neighborhood residents.
 - b. CPED does not have a designated Neighborhood Revitalization Strategy Area (NRSA). Several areas of the city are designated as priority target areas for focused investments in housing and neighborhood improvement projects.

Changes in Program Objectives

There were no changes in program objectives or significant changes in funding during the FY 2014-2015 program year.

Section 108 Loan Guarantee

Youngstown made the final payment on the CIC #1 and CIC #2 Section 108 loans and has two remaining loans to repay. All funding has been expended and projects are complete. Principle and interest payments on the loans are repaid with future grant allocations.

Project/Year	Amount	Matrix	Object	Outcome	Done
CIC #1 / 1995*	\$2,500,000	17C	Jobs	167	Y
CIC #2 / 1999*	\$1,500,000	17C	Jobs	212	Y
Loan Program / 1999	\$2,000,000	18A	Jobs	162	Y
Housing Rehab/ 2000	\$1,000,000	14A	People	138	Y

*Final loan payments made in 2014

Antipoverty Strategy

The City of Youngstown continues to bear a disproportionate number of people living in poverty compared to the region. Nurturing the education system for the youth and providing economic opportunity is CPED’s strategy for reducing the number of poor.

Education and Economic Opportunities

CPED supports after-school programs with CDBG funding to work to educate the city’s youth. The programs are increasingly tied into school district curriculum, and funding is tied to student achievement to ensure literacy in all participating students. The after-school program has reached 5,161 youth, assisting the Youngstown City School District achieve a higher academic and increased attendance rating on the State of Ohio Performance Report Cards. CPED also supports job training programs and disadvantaged business development programs to help expand economic opportunities for Youngstown residents. Youngstown, through the Economic Development Department, continues to vigorously work to create job opportunities for the area by bringing new business and industry into the city assisting existing business in expanding.

IV. HOME Program

Assessment of Relationship of HOME funds to Goals and Objectives

CPED began the year with a carryover balance of \$256,957 of prior year HOME funds and an additional \$506,308 in FY 2014 HOME funds were received. The following chart shows how funds were allocated and expended during the program year:

FY 14-15 Action Plan Program/ Activity	HUD Matrix Code	Unexpended Bal	New Budget Amount	Revisions	Total Available	Expended Amount	Percent Expended
Administration	21H		\$ 35,000		\$ 35,000	\$ -	0%
YNDC CHODOS	14A	\$ 75,966			\$ 75,966	\$ -	0%
Choice	12	\$ 35,000			\$ 35,000	\$ 28,500	81%
Choice Elder	12	\$ 242			\$ 242	\$ -	0%
Crandall Creek	12	\$ 18,465		\$ (18,465)	\$ 0	\$ -	0%
Habitat Humanity-Mah County	12	\$ 24,868	\$ 40,000		\$ 64,868	\$ 64,868	100%
Lead Assistance	14A			\$ 18,465	\$ 18,465	\$ -	0%
YMHA	14B	\$ 50,000			\$ 50,000	\$ 6,141	12%
YNDC	14A	\$ 52,415	\$ 381,308		\$ 433,723	\$ 391,179	90%
YWCA	14B		\$ 50,000	\$ 46,615	\$ 96,615	\$ 50,000	52%
HOME Subtotal:		\$ 256,957	\$ 506,308	\$ 46,615	\$ 809,880	\$ 540,689	67%

- a. Progress made toward meeting the goals of providing decent, affordable housing using HOME funds included 5 homebuyer assistance projects and 8 homeowner rehabilitation projects.
- b. HOME funds were used for activities that benefited 1 extremely low-income family, 7 low-income families, and 5 moderate-income families.

HOME Match Report

All participating jurisdictions (PJs) must contribute or match 25 cents for each dollar of HOME funds spent on affordable housing. As PJs draw funds from HOME Investment Trust Funds, they incur a match liability, which must be satisfied by the end of each Federal fiscal year. The matching contribution adds to the resources available for HOME-assisted or HOME-eligible projects.

The HOME statute provides for a reduction of the matching contribution requirement for communities meeting the following conditions:

- 1) fiscal distress
- 2) severe fiscal distress
- 3) for Presidentially-declared major disasters covered under the Stafford Act.

Although Youngstown seeks to fund HOME projects that leverage additional resources and often meets a minimum of dollar for dollar match, we are not required to do so. Youngstown is granted a 100% reduction in the match requirement based on the cities comparison to the national poverty and per capita income. The below link confirms the 100% reduction:

<http://www.hud.gov/offices/cpd/affordablehousing/programs/home/match/>

HOME MBE and WBE Report

Attached is HUD-4107 to report contracts and subcontracts with Minority Business Enterprises (MBEs) and Women's Business Enterprises (WBEs).

Assessments

- a. On-site inspection of all HOME funded rental housing was completed by CPED inspectors. Additionally, the State of Ohio Housing Trust, YMHA, and city code enforcement conduct inspection of housing.
- b. CPED requires all HOME agreements have an affirmative marketing program to attract prospective buyers regardless of race, color, national origin, disability, religion or familial status. The City and the CHDO's follow the marketing regulations of 24 CFR 200.620.
- c. Outreach to minority and women-owned businesses continues to be an on-going effort. The City has assisted MBE/WBE contractors with bid bonds as well as contract bonding in order to aid them in participating in HOME projects.

V. HOPWA Program: The City of Youngstown is not a HOPWA entitlement grantee.

VI. Emergency Solutions Grant Program

Assessment of Relationship of ESG Funds to Goals and Objectives

CPED began the fiscal year with a carryover from the prior year of \$152,606 and received an additional \$274,997 for FY 2014-2015. The funding was disbursed and expended as follows:

FY 14-15 Action Plan Program/ Activity	HUD Matrix Code	Unexpended Bal	New Budget Amount	Revisions	Total Available	Expended Amount	Percent Expended
Administration	AD	\$ 11,171	\$ 20,624		\$ 31,795	\$ 18,800	59%
Catholic Charities	HA	\$ 77,904	\$ 104,133		\$ 182,037	\$ 178,437	98%
Family Services-Daybreak II	HA	\$ 5,952	\$ 28,143		\$ 34,095	\$ 28,879	85%
Help Hotline-Cold Weather Shelter	HA		\$ 6,191		\$ 6,191	\$ 6,191	100%
Mah Vall Dis Res	HA	\$ 5,875	\$ 40,891		\$ 46,766	\$ 46,766	100%
Sojourner House	HA	\$ 7,975	\$ 45,028		\$ 53,003	\$ 41,471	78%
Turning Point	HA	\$ 26,647	\$ 29,987		\$ 56,634	\$ 14,419	25%
YSU/HMIS	AD	\$ 17,082	\$ -		\$ 17,082	\$ 17,082	100%
HESG Subtotal:		\$ 152,606	\$ 274,997	\$ -	\$ 427,603	\$ 352,045	82%

- a. Actions to address emergency shelter and transitional housing needs of homeless individuals and families included assisting in providing shelter for 422 individuals.
- b. Progress made in using ESG funds to address homeless and homeless prevention needs, goals, and specific objectives established in the consolidated plan included providing emergency shelter for a total of 422 individuals and Rapid Rehousing for 82 individuals and homeless prevention assistance to 122 individuals. According to the 2013 point in time count only 2 individuals were unsheltered.
- c. ESG projects and funding all related to implementation of the Youngstown/Mahoning County comprehensive homeless planning strategy.

Matching Resources

The following chart shows the specific amounts of funding used to meet match as required by 42 USC 11375(a)(1), including cash resources, grants, and staff salaries, as well as in-kind contributions such as the value of a building or lease, donated materials, or volunteer time:

FY 11-12 ESG Program/ Activity	ESG Budget Amt	Other Federal	Other	Total
Administration	\$ 20,624	\$ -		\$ 20,624
Catholic Charities	\$ 104,133	\$ 63,882	\$ 271,682	\$ 369,231
Family Services-Daybreak II	\$ 28,143	\$ -	\$ 10,295	\$ 14,295
Help Hotline-Cold Weather Shelter	\$ 6,191	\$ 115,610	\$ 180,224	\$ 328,501
Mah Valley Dispute Resolution	\$ 40,891	\$ 47,350	\$ 106,587	\$ 182,604
Sojourner House	\$ 45,028	\$ 153,365	\$ 305,954	\$ 469,319
Turning Point	\$ 17,082	\$ 210,297	\$ 291,808	\$ 540,772
TOTAL	\$ 274,997	\$ 592,611	\$ 1,189,679	\$ 1,953,782

Activity and Beneficiary Data

Emergency Shelter Grant Program Performance reports show a total of 626 people were assisted during the program year. A total of 252 adults and 162 children were provided emergency or transitional sheltering. An additional 204 people were provided non-shelter assistance or

services. All data in collecting, reporting, and evaluating the information is coordinated through the HMIS administrator and is reliable.

July 1, 2014 – June 30, 2015 Combined HMIS User Report

Households Served	Adults	Children	D/K Refused	Missing Info	Total	
Homless Prevention	116	6			122	
Rapid Re-housing	35	47			82	
Shelter	252	162	4	4	422	
Total	403	215	4	4	626	
	M	F	T/G	Unknown	Total	
Gender Info	380	242		1	623	
	Under 18	18-24	over 24	D/K Refused	Missing	Total
Age Information	93	76	328	4	0	501
Special Populations	Veterans	Victims D/V	Elderly	HIV/AIDS	Chronic Homeless	Total
Prevention	11	6	9		0	26
Rapid Re-housing	0	22	1		7	30
Sheltered	24	113	10		11	158
Persons w/disabilities	Mental Ill	Substance Abuse	Other	Total		
Prevention	3	0	15	18		
Rapid Re-housing	14	2	15	31		
Sheltered	186	44	47	277		
Race	White	Black	Asian	Other	Hispanic	Total
Prevention	38	129	0	10	17	177
Rapid Re-housing	15	7	0	5		27
Sheltered	189	181	1	30	13	401
Shelter Utilization						
Number of beds Rehab	0					
# beds conversion	0					
# beds nights Avail	365					
# bed nights Provided	365					

Homeless Discharge Coordination

1. The Youngstown/Mahoning County Continuum of Care is a group of over 30 agencies, services, and supporting institutions that guide the continuum of cares homeless assistance strategy. The continuum of care will play a significant role in the implementation of the Five Year Consolidated Plan by supporting the city’s homeless assistance goals with funding awarded through the continuum of care process.
2. Publicly funded institutions or systems of care in the CoC geographic area include foster care, health care, mental health, and corrections. A community-wide discharge coordination policy has been formally adopted by all of the aforementioned institutions. The city will continue to support discharge planning policies that will be reviewed and amended by the Youngstown/Mahoning CoC annually.

OTHER NARRATIVES

The City of Youngstown received several economic recovery program funds during FY 09-10. Neighborhood Stabilization Program funding in the amount of \$2.7 million under the Housing and Economic Recovery Act (HERA) was made available for the activities of demolition, acquisition and rehabilitation of foreclosed housing units, home buyer incentives, land banking, redevelopment of vacant properties and administrative cost. The chart below shows the City of Youngstown NSP activities, spending and accomplishments under the NSP:



NSP Program/ Activity	Remaining Balance	Program Income	Expended Amount	Percent Expended
Demolition				
City A&R - Sale	\$2,876.22	\$56,693.94	2,876.22	5%
YNDC A&R Sale				
YMHA - A&R Rental				
Administration				
TOTAL NSP	\$2,876.22	\$56,693.94	\$2,876.22	5%

During the FY 11 program year the city received \$1,096,328 of Neighborhood Stabilization Program 3 (NSP-3) funds from HUD. The City of Youngstown allocated funding to blight removal and sub-granted the required 25% to YNDC for housing acquisition and rehab to benefit low-income families. All funding was expended and the accomplishments include the demolition of 131 blighted structures and the acquisition of three abandoned, vacant residential dwelling units that were rehabilitated and sold to three income eligible (50% or below the area median income) homebuyers. The City of Youngstown submitted grant close out documentation to HUD for review and approval in June of 2015.

Attached IDIS reports contain detailed information that has been reported to HUD and is made available to citizens in order to satisfy annual performance report requirements contained under 24 CFR 91.520.

Summary of Accomplishments Report (C04PR23) presents data on CDBG/HOME activity counts and disbursements by priority need categories. It also contains data on CDBG accomplishments by various units of measure and housing units by racial/ethnic categories and HOME housing units by various income groups.

Summary of Consolidated Plan Projects for Report Year 2010 (C04PR06) tracks progress in implementing projects identified in the action plan. This report lists all projects for a plan year in sequence by project number. Disbursements are summarized by program for each project's activities.

Financial Summary Report (C04PR26) provides the key CDBG program indicators. This report shows the obligations, expenditures that the grantee has made for a specified program year. The expenditures are summarized to determine the relevant indicators for low- and moderate-income, planning/ administration, public service activities and economic development. (This report contains program year information on statutory requirements regarding overall percentage for low- and moderate-income benefit.)

Summary of Activities (C04PR03) - lists each CDBG activity that was open during a program year. For each activity the report shows the status, accomplishments, program year narrative and program year expenditures. For each activity the report also shows the activity code, regulation cite and characteristics of the beneficiaries.

Annual Housing Completion Goals
(Table 3B)

Grantee Name: Youngstown, OH Program Year: FY 2014-2015	Expected Annual Number of Units To Be Completed	Actual Annual Number of Units Completed	Resources used during the period			
			CDBG	HOME	ESG	HOPWA
BENEFICIARY GOALS (Sec. 215 Only)						
Homeless households	0		<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Non-homeless households	222	230	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Special needs households	233	97	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Total Sec. 215 Beneficiaries*	455	327	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
RENTAL GOALS (Sec. 215 Only)						
Acquisition of existing units	5	5	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Production of new units	0	0	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Rehabilitation of existing units	0	0	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rental Assistance	0	0	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Total Sec. 215 Affordable Rental	5	5	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
HOME OWNER GOALS (Sec. 215 Only)						
Acquisition of existing units	3	3	<input type="checkbox"/>	<input checked="" type="checkbox"/>		
Production of new units	2	2	<input type="checkbox"/>	<input type="checkbox"/>		
Rehabilitation of existing units	450	315	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>		
Homebuyer Assistance	0	2	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Total Sec. 215 Affordable Owner	455	322	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
COMBINED RENTAL AND OWNER GOALS (Sec. 215 Only)						
Acquisition of existing units	8	8	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Production of new units	2	2	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Rehabilitation of existing units	450	315	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Rental Assistance	0	0	<input type="checkbox"/>	<input type="checkbox"/>		<input type="checkbox"/>
Homebuyer Assistance	0	2	<input type="checkbox"/>	<input checked="" type="checkbox"/>		<input type="checkbox"/>
Combined Total Sec. 215 Goals*	460	327	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
OVERALL HOUSING GOALS (Sec. 215 + Other Affordable Housing)						
Annual Rental Housing Goal	5	5	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Annual Owner Housing Goal	455	322	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Total Overall Housing Goal	460	327	<input checked="" type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>

* The total amounts for "Combined Total Sec. 215 Goals" and "Total Sec. 215 Beneficiary Goals" should be the same number.

2014-2015 OUTCOME PERFORMANCE MEASUREMENTS

Table 2C

Summary of Specific Housing/Community Development Objectives

#	Specific Objectives	Sources of Funds	Performance Indicators	Expected Number	Actual Number	Outcome/Objective*
	Rental Housing					
	New Construction	HOME	Housing	0	0	DH-1
	Rental Rehab	NSP HOME	Housing	2	100	DH-3
	Owner Housing					
	Homebuyer Assistance	HOME	People	2	3	DH-2
	Housing Rehab	HOME CDBG	People	150	166	DH-3
	Community Development					
	Demolition & Clearance	CDBG NSP	Housing	50	20	SL-1
	Code Enforcement	CDBG	People	400	286	
	Infrastructure					
	Street Improvements	CDBG	People	66,000	66,000	SL-2
	Public Facilities					
	Fire Equipment	CDBG	Facility	1	1	SL-2
	Neighborhood Enhancements	CDBG	People	30000	31,416	SL-2
	Public Services					
	Senior Programs	CDBG	People	250	230	SL-1
	Youth Programs	CDBG	People	500	510	SL-1
	Fair Housing	CDBG	People	24	25	
	Homeless Prevention	ESG	People	500	626	SL-1
	Economic Development					
	Job Creation	CDBG	Jobs	0	0	EO-1
	Business Development	CDBG	Businesses	10	7	EO-2
	Business Assistance	CDBG	Jobs	10	7	EO-3
	Neighborhood Revitalization/Other					
	Idora Neighborhood	CDBG	People	0	0	NR-1
	Wick Park Neighborhood	CDBG	People	0	0	NR-1
	Planning	CDBG		0	0	O-1

***Outcome/Objective Codes**

	Availability/Accessibility	Affordability	Sustainability
Decent Housing	DH-1	DH-2	DH-3
Suitable Living Environment	SL-1	SL-2	SL-3
Economic Opportunity	EO-1	EO-2	EO-3

FIVE YEAR OUTCOME PERFORMANCE MEASUREMENTS

Availability/Accessibility of Decent Housing (DH-1)								
Specific Objective		Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed	
DH 1.1	New Affordable Rental/For Sale Housing	HOME NSP	2010	Housing Units	2	2	100%	
			2011		2	5	250%	
			2012		2	3	150%	
			2013		2	1	50 %	
			2014		2	1	50 %	
			MULTI-YEAR GOAL			10	12	110%
Affordability of Decent Housing (DH-2)								
DH 2.1	Home Buyer Assistance Homeless Prevention	HOME HPRP	2010	People	8	17	212%	
			2011		8	10	125%	
			2012		8	14	175%	
			2013		8	3	38%	
			2014		8	10	%	
			MULTI-YEAR GOAL			40	54	110%
Sustainability of Decent Housing (DH-3)								
DH 3.1	Housing Rehab Limited Repair Emergency Repair Lead Hazard	HOME CDBG	2010	People	250	187	75%	
			2011		250	390	156%	
			2012		250	300	120%	
			2013		250	266	106%	
			2014		250	317	127 %	
			MULTI-YEAR GOAL			1250	1460	116%
Availability/Accessibility of Suitable Living Environment (SL-1)								
SL 1.1	Demolition & Clearance Homeless Services Public Services	NSP CDBG ESG	2010	Housing Units	2450	4,151	169%	
			2011		People	2450	2,649	108%
			2012			2450	2,981	122%
			2013			2450	1,905	78%
			2014			2450	%	
			MULTI-YEAR GOAL				12550	11686
Affordability of Suitable Living Environment (SL-2)								
SL 2.1	Public Facilities Infrastructure	CDBG	2010	Public Facilities	40001	40001	100%	
			2011		40001	40001	100%	
			2012		People	40001	40001	100%
			2013			40001	40001	100%
			2014			40001	40001	100%
			MULTI-YEAR GOAL				40001	40001
Sustainability of Suitable Living Environment (SL-3)								
SL 3.1	Code Enforcement	CDBG	2010	People		400	400	100%
			2011		400	400	100%	
			2012		400	613	153%	
			2013		400	286	72%	
			2014		400	%		
			MULTI-YEAR GOAL			2000	1,699	85%

Availability/Accessibility of Economic Opportunity (EO-1)							
Specific Objective		Source of Funds	Year	Performance Indicators	Expected Number	Actual Number	Percent Completed
EO 1.1	Job Creation Activities	CDBG	2010	Jobs	2	128	640%
			2011		5	0	%
			2012		5	0	%
			2013		5	0	%
			2014		5	0	%
			MULTI-YEAR GOAL				22
Affordability of Economic Opportunity (EO-2)							
EO 2.1	Business Development	CDBG	2010	Businesses	0	1	%
			2011		2	0	%
			2012		2	0	%
			2013		2	7	350%
			2014		2	1	%
			MULTI-YEAR GOAL				8
Sustainability of Economic Opportunity (EO-3)							
EO 3.1	Business Assistance	CDBG	2010	Jobs	0	2	100%
			2011		5	0	0%
			2012		5	0	%
			2013		5	7	140%
			2014		5		%
			MULTI-YEAR GOAL				20
Neighborhood Revitalization (NR-1)							
NR 1.1	Idora Neighborhood Wick Park Neighborhood	CDBG	2010	People	0	0	0%
			2011		5330		%
			2012		5330		%
			2013		5330		%
			2014		5330		%
			MULTI-YEAR GOAL				5330
Other (O-1)							
O 1.1	Planning	CDBG	2010	People	0	0	0%
			2011		2000		%
			2012		2000		%
			2013		2000		%
			2014		2000		%
			MULTI-YEAR GOAL				8000

